



Risk Management in Experiential Education



2024 Experiential Education International Forum, September 27-29, 2024

Jeff Baierlein, Director, Viristar

viristar.com/wuhan-risk

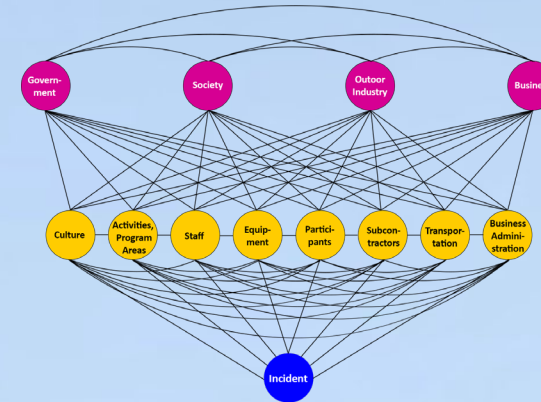


Safety Science: Key Points

Experiential Education: a Complex Sociotechnical System



Incident Causation Models



Practical Application: Providers



- Redundancy
- Extra capacity
- Just Culture

Practical Application: All Domains



- Laws & regs
- Codes of Practice
- Governing bodies

Zipline Incident

- Challenge course installed at primary school, Singapore
- Nine-year old girl sent off zipline
- Falls from zipline, 11 meters (4 storeys)
- Fractures hip, elbow, pelvis



Zipline Incident

- Zipline traveled from 4th floor across courtyard to 3rd floor
- On 3rd floor, receiving instructor removes pulley, give to participant to bring back to launching instructor



Zipline Incident

- Sending instructor attaches pulley and lanyard to zipline



Zipline Incident

- Note the dangling 'lock slider' attached to pulley by small plastic zip tie



Zipline Incident

- Receiving instructor took pulley off of zipline, and mistakenly clipped lanyard to plastic zip tie, not to pulley
- Launching instructor did not notice this, and launched participant



Who is Responsible?

- **Receiving instructor**
- **Sending instructor**
- **Company/managers** overseeing instructors
- **School**, where zipline was based
- **Installer**
- **Inspecting company**, who approved system
- **Manufacturer** of pulley apparatus
- **Industry associations**, lacking good practice guidelines
- **Government**, which lacked adventure safety regulations



Complex Socio-technical Systems

1. Difficult to get wide recognition that a problem exists
2. Difficult to achieve shared definition of problem
3. Difficulty to identify all contributing factors
4. Limited influence over some contributing factors
5. Interventions may have unintended consequences
6. Incomplete information about effectiveness of possible solutions
7. Constant changes to nature of problem & potential solutions



Complex Socio-technical Systems

Examples:

Global climate crisis



Inequity & exclusion



Experiential education

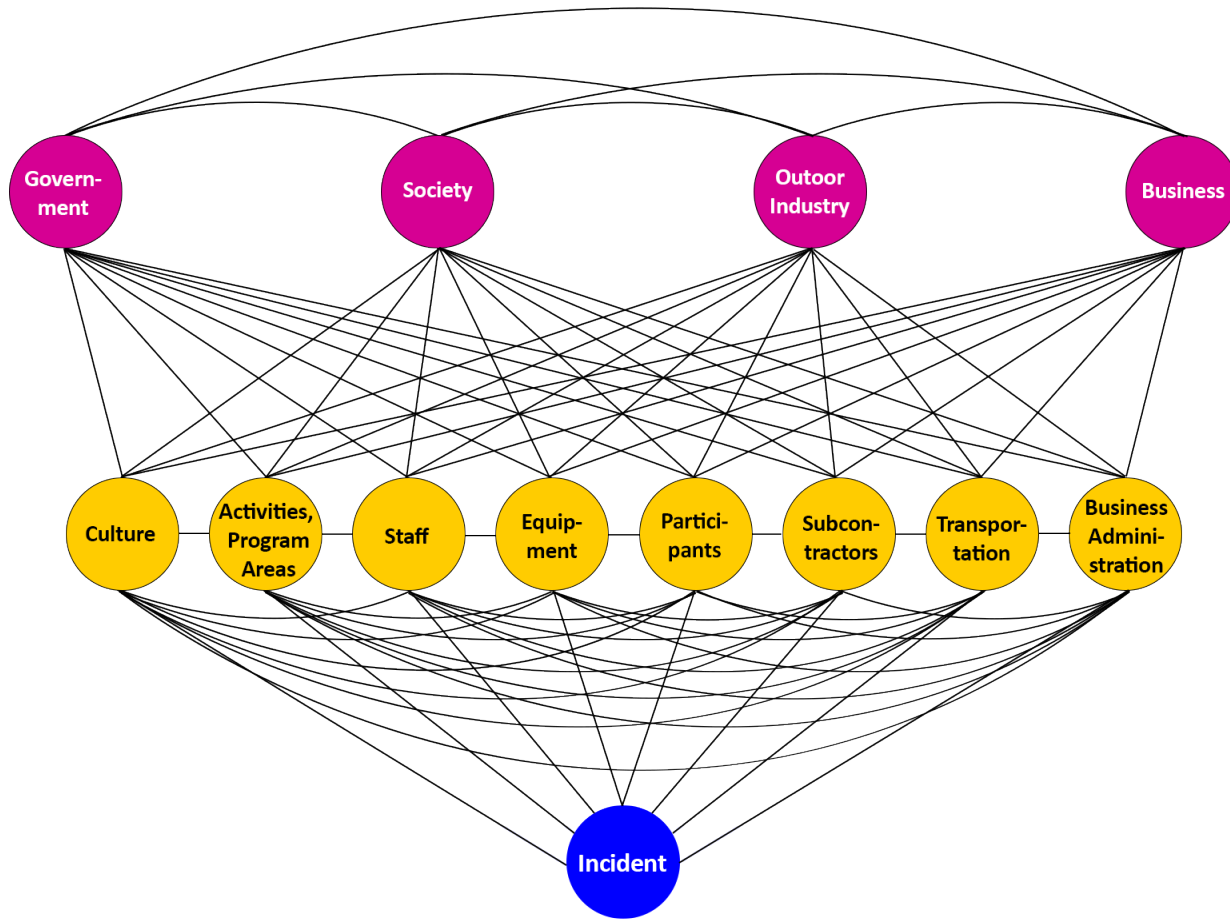


AcciMap Model

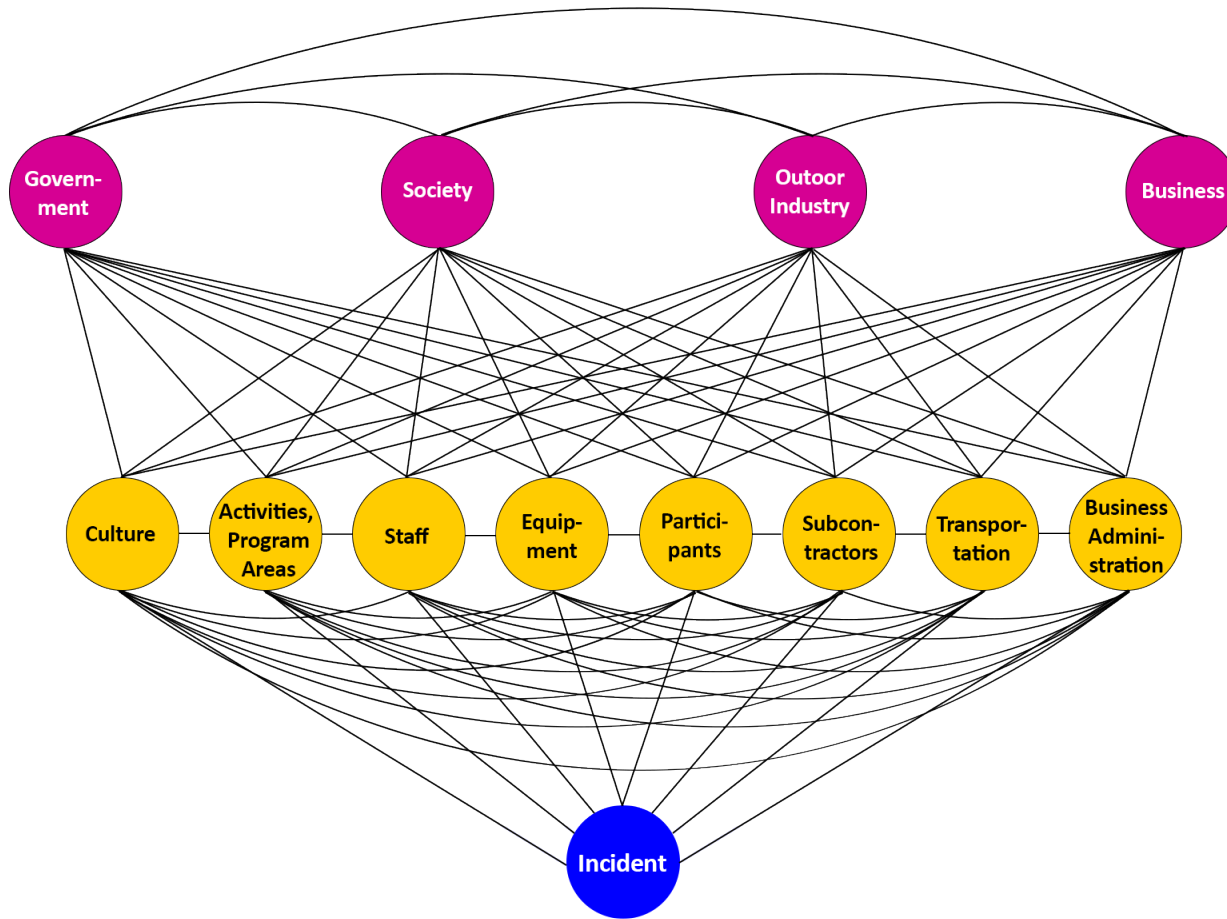
Government	<i>Passes laws</i>
Regulators, Associations	<i>Creates regulations</i>
Company	<i>Sets policies</i>
Management	<i>Makes operating plans</i>
Staff	<i>Performs work actions</i>
Work	<i>Involves hazardous processes</i>



Risk Domains Model



Risk Domains Model



Risk Transfer



Incident Management



Incident Reporting



Incident Reviews



Risk Management Committee



Medical Screening



Risk Management Reviews



Media Relations



Documentation



Accreditation



Seeing Systems

Practical Application: Providers





Avoid Risk Assessment Over-Dependence

Major incidents often arise from a combination of multiple risk factors

These come together in ways and at times we can't predict in advance

Therefore, managing individual risks in isolation from each other is not the most effective approach

Avoid using Probabilistic Risk Assessments as the primary indicator of good safety management

Example: Yukon, Canada— First Nation School Board



**First Nation
School Board**

School board oversees experiential learning for K-12 learners

Historically, schools had to submit risk assessments for each trip

Project led by Viristar to:

- Remove risk assessments for each trip
- Add accreditation-style demonstration of standards conformance



Resilience Engineering

Recognition that failure within the safety system is inevitable

Builds capacity to withstand failure of one part of the safety system, without catastrophic loss

Involves:

- Redundancy
- Additional capacity



Resilience Engineering

Redundancy

- Multiple ways to identify emerging safety issues
- Multiple leaders per group, trained in first aid
- Participants trained emergency response
- Multiple emergency telecom devices
- Multiple emergency evacuation options

Additional capacity

- Backup staff, equipment available
- Staff trained to operate at level higher than conditions normally require—e.g. Class IV paddler to lead Class III whitewater



Just Culture

- When an incident occurs, don't automatically blame the person closest to the incident
- Look for—and address—underlying factors
 - Safety culture
 - Policies and procedures
 - Safety management system
- See normal human error as a *symptom* of a system problem, not as the problem

Distinguishes between honest human mistakes and intentional misconduct



Just Culture

Examples

Motor vehicle incident:

- Insufficient training?
- Schedule too rushed?
- Workload leads to insufficiently rested driver?
- Culture of not following rules?

Accident Compensation Corporation,
New Zealand: no-fault compensation
for accidents



**In the experiential
education sector, what
is going well with
regards to safety?**

**What are
opportunities for
improvement?**



Practical Application: All Domains



戶外活動指引



教育局
(2023年5月)

冒险课程认证标准手册



第七版，修订版
2019年七月

奥斯丁，亚伦·冯内尔，裘德·赫希，迈克尔·林赛，
翰·诺德奎斯特，史蒂夫·佩斯，保罗·沃尔夫
中文版翻译：廖劭文 黄己彦 杨子慧
中文版校对：王秀津 黄达明

Systems-based approach to safety

Includes:

1. Laws
2. Regulations
3. Approved Codes of Practice
4. National Governing Bodies & Industry Associations
5. Good Practice Guidelines
6. Activity Leader Certification/Qualification Schemes
7. Organization Accreditation Schemes

FOR
OAE Practitioners

 **OAE Council**
S I N G A P O R E

BEYOND PPE, WHAT ABOUT ME?

29th August 2024, 2pm - 5pm

I protect the participants, who protects me?

A session for OAE Practitioners to understand their rights and responsibilities in incidents or accidents during a programme, covering insurance, legal liability, employment contracts, standards and procedures



Scan QR code to register early and book your space!

<https://go.gov.sg/oaecouncilbeyondppe>

Law and Regulation

Law

Switzerland



**Ordinance
on Mountain Guides and Organisers
of other High-Risk Activities**
(High-Risk Activities Ordinance)
of 30 January 2019 (Status as of 7 April 2020)

935.911

New Zealand



Health and Safety at Work Act 2015

Public Act 2015 No 70

UK



**Activity Centres (Young
Persons' Safety) Act 1995**

1995 CHAPTER 15

Regulation

The image shows the front cover of a document titled 'Safety management system requirements' for 'ADVENTURE ACTIVITY OPERATORS'. The cover is dark blue with white text. At the top right, there is a vertical label 'SAFETY AUDIT STANDARD'. The main title is 'Safety management system requirements' in a large, bold, sans-serif font. Below it, in a smaller font, is 'FOR ADVENTURE ACTIVITY OPERATORS'. The date 'August 2023' and 'VERSION 2.0' are printed in a small font. At the bottom left is the New Zealand Government logo and name 'Te Kāwanatanga o Aotearoa New Zealand Government'. At the bottom right is the 'WORKSAFE' logo with the tagline 'Mahi Haumarua Aotearoa'.

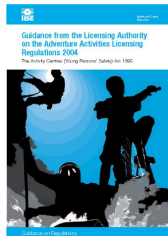
Approved Code of Practice



Health and Safety
Executive

Guidance from the Licensing Authority on the Adventure Activities Licensing Regulations 2004

The Activity Centres (Young Persons' Safety) Act 1995



This is a free-to-download, web-friendly version of L77 (second edition, published 2007). This version has been adapted for online use from HSE's current printed version.

You can buy the book at www.hsebooks.co.uk and most good bookshops.

ISBN 978 0 7176 6243 2
Price £11.50

This book outlines the adventure activities licensing scheme, gives guidance on safety standards and on the licensing authority's functions and the approaches it will adopt in its dealings with providers and the public.

The aim of the licensing scheme is to give assurance that good safety management practice is being followed so that young people can continue to have opportunities to experience exciting and stimulating activities outdoors.

Much of the material in this book was issued in 1996 but the legal position changed when the Health and Safety Executive (HSE) was designated as Adventure Activities Licensing Authority (AALA) from 1 April 2007. Other changes include adopting the lessons learned in the previous years of operation; and clarifying areas that have caused confusion. The technical content has been fully updated where required.

The following activities are within the scope of the scheme:

- **caving** (underground exploration in natural caves and mines including potholing, cave diving and mine exploration, but not in those principally used as show-places open to the public);
- **climbing** (climbing, traversing, abseiling and scrambling activities except on purpose-designed climbing walls or abseiling towers);
- **trekking** (walking, running, pony trekking, mountain biking, off-piste skiing and related activities when done in moor- or mountain-country above 600 metres and which is remote, ie over 30 minutes travelling time from the nearest road or refuge);
- **watersports** (canoeing, rafting, sailing and related activities when done on the sea, tidal waters or larger non-placid inland waters).

Code of Practice on Workplace Safety and Health (WSH) Risk Management



National Governing Bodies & Industry Associations

NGBs manage training schemes, training centers, and voluntary standards systems



Sports Councils

In the UK, the government grants a charter to a national Sports Council.



The Sport Council oversees National Governing Bodies, including matters of safety.



These cover many experiential adventure activities (climbing, paddling, etc.).



Challenge courses, not a “sport,” are excluded.



Good Practice Guidelines

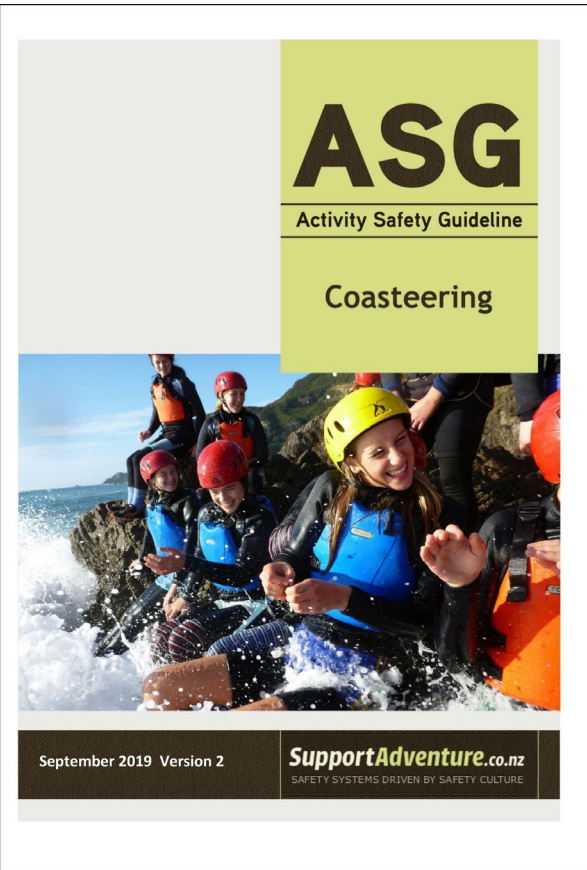
Abseiling and Climbing Australian Adventure Activity Good Practice Guide

Guidance for abseiling, climbing and bouldering on natural and artificial surfaces.



Flatwater Floating and Paddling

Good Practice Guide
2018



ASG

Activity Safety Guideline

Coasteering

September 2019 Version 2

SupportAdventure.co.nz
SAFETY SYSTEMS DRIVEN BY SAFETY CULTURE



White water rafting

GOOD PRACTICE GUIDELINES

GUIDANCE FOR COMMERCIAL RAFTING OPERATORS

June 2020

WORKSAFE
Mahi Taumaru Aotearoa

New Zealand Government

Activity Leader Qualification/Certification



Accreditation of Organization



Other NGB services

Conferences



Academic journals

Journal of Experiential Education

2022 • Volume 45 • Number 1

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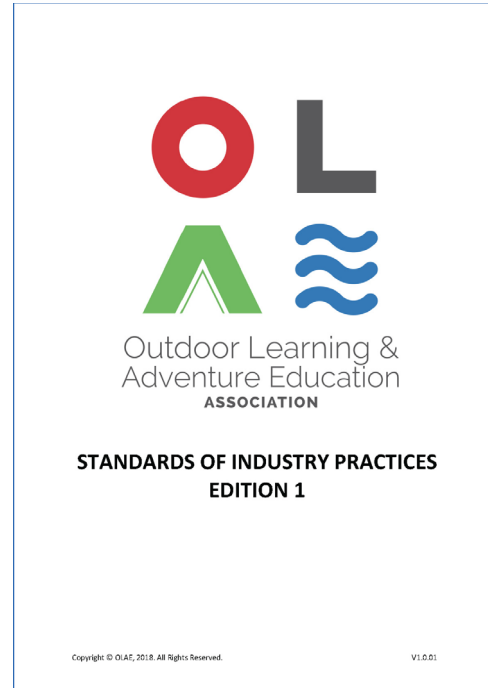
(continued on back cover)

Networking



Challenge Course Incident

- Government temporarily suspended high elements activities
- Industry association investigated improvements to existing standards
- Government required additional height-based activity facility accreditation, instructor qualification



Challenge Course Incident

- Public-private collaboration developed comprehensive outdoor adventure education standard
- Outdoor adventure education accreditation planned

DRAFT SINGAPORE STANDARD
FOR PUBLIC COMMENT


DATE OF ISSUE: 14 JUNE 2024
CLOSING DATE
FOR COMMENTS: 15 AUGUST 2024

**Management systems for
outdoor adventure education (OAE) activities**

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The Singapore Standards Council facilitates the development, promotion and review of standards for enterprise growth under the national standardisation programme overseen by Enterprise Singapore.

www.go.gov.sg/ssc



Ministry of Education
SINGAPORE



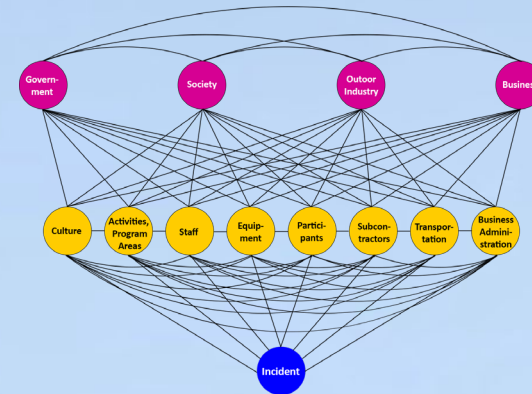


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Questions

1. What next steps can be taken to support the development of **National Governing Bodies** and **industry associations** in China to advance the field of experiential education?
2. What **good practice guides** can be written and shared, to enhance safety in experiential activities?
3. What **activity leader qualification (certification) schemes** can be further developed, to improve safety and quality in experiential education?
4. What **organization accreditation schemes** can be established to support quality and safety at the company level?
5. How can **government and the private sector continue to collaborate** to advance the safety and quality of experiential education?

